Decarbonization Plan Summary

NATIONAL PARKS OF LAKE SUPERIOR

PREPARED FOR:
NATIONAL PARKS OF LAKE SUPERIOR FOUNDATION (NPLSF)

PREPARED BY:
ENERGY AND ENVIRONMENTAL ECONOMICS, INC. (E3)
WILLDAN ENERGY SOLUTIONS (Willdan)
From the unique ecosystem of Isle Royale National Park to the historic lighthouses of the Apostle Islands National Lakeshore, Lake Superior’s five National Parks boast natural and cultural resources cherished by generations. The park facilities, however, run primarily on fossil fuels which are a major source of carbon pollution. This must change.

With 10% of the world’s freshwater, the majestic Lake Superior and its National Parks are facing the ravages of a changing climate. We owe it to the lake, the parks, and ourselves to create a clean future free of carbon pollution.

Our answer: Decarbonize the Parks—an ambitious project to cut carbon pollution from park facilities and pursue net-zero energy consumption. The National Parks of Lake Superior (NPLSF) is leading a national coalition of public and private agencies, nonprofits, and individuals committed to eliminating fossil fuel consumption from the treasured parks that ring Lake Superior. Our priorities are to:

+ Utilize industry-leading technical design
+ Create a realistic, practical example of climate resiliency to educate and inspire others
+ Elevate clean energy jobs
+ Build an equity and inclusion lens into all aspects of the project

This report is the first step in the journey. It outlines our Decarbonization Plan to address the unique needs of each park with a combination of tools, from zero-carbon energy sources and energy efficiency upgrades to new high-impact, cost-efficient proven technologies.

Our deepest thanks go to Askov Finlayson for making this report possible. Askov Finlayson is a climate positive winter outerwear brand based in Minneapolis, Minnesota. As part of their mission to Keep The North Cold, Askov Finlayson supports leading-edge solutions to the climate crisis through their Give 110% grantmaking program, resulting in over $1M in donations. We remain incredibly grateful for their generous support from the earliest stages of this project.

We also want to thank our partners at Willdan for their in-depth, meticulous, and inspired work in producing this report, as well as the U.S. National Park Service (NPS), the National Park Foundation (NPF), and the National Parks Conservation Association (NPCA) for their support in preserving our public lands through climate-resilient practices.

Above all, we extend our sincere gratitude to the superintendents and staff of the five National Parks of Lake Superior. It is only through their partnership and hard work that we can create and implement a decarbonization model that is ambitious, effective, and equitable. It is our hope that this will serve as an inspirational example for others to follow.

Tom Irvine, Executive Director
Executive Summary

Our National Parks, including those supported by the National Parks of Lake Superior Foundation (NPLSF), are a living symbol of the majesty of unspoiled lands across the United States. The experience of visiting these parks can help people transcend day-to-day challenges, provide sanctuary, and inspire life-long pursuits.

Each year, millions of guests visit the five National Parks of Lake Superior, which presents an opportunity to demonstrate the importance of environmental stewardship from the very moment visitors step into the wonder of these incredible natural and cultural surroundings. Taking advantage of this opportunity, we developed this Decarbonization Plan to reduce greenhouse gas (GHG) emissions and pursue net-zero energy consumption for buildings and land transportation across the five National Parks of Lake Superior. These parks are:

- Apostle Islands National Lakeshore
- Grand Portage National Monument
- Isle Royale National Park
- Keweenaw National Historical Park
- Pictured Rocks National Lakeshore

This Decarbonization Plan includes proven technologies that will not compromise park operations, comfort, or usability, and includes measures such as electric vehicles (EVs), cold-climate air-source heat pumps (cc-ASHPs), solar photovoltaics (PV), and battery energy storage.

To avoid the most catastrophic impacts of climate change, now is the time to act if we are to reduce global GHG emissions by 43% by 2030 and 85% by 2050. Funding opportunities through the 2022 Inflation Reduction Act (IRA) and the Infrastructure Investment and Jobs Act (IIJA) provide affordable options to achieve the plan. Implementation of this Decarbonization Plan can also serve as a demonstration of solutions that can be implemented in other parks and regions across the United States.

This Decarbonization Plan was developed in a three-step process:

1. **The Decarbonization Plan Kickoff** was held with key stakeholders to determine the plan’s vision and scope.

2. **A Demand-Side Energy Assessment** was performed to identify strategies to reduce building energy demand and convert fossil fuel demand to electric demand.

3. **A Supply-Side Energy Assessment** was performed to identify strategies to supply the parks with carbon-free renewable energy and provide lifecycle and capital cost estimates for various combinations of demand-side and supply-side solutions.

The project authors, Willdan Energy Solutions (Willdan) and Energy + Environmental Economics (E3), are national leaders in decarbonization and transitioning to a clean energy future with deep regional experience. Willdan has analyzed demand-side decarbonization options for 3,000+ buildings in the upper

---

1 Recommendation from the United Nation’s IPCC: Window to avert catastrophic climate change is quickly closing
Midwest. E3 has provided supply-side analyses to help utilities, local governments, and large energy users develop decarbonization plans. Working together, Willdan and E3 found that the National Parks of Lake Superior can achieve a 93% reduction in GHG emissions at a savings of $2.7 million over 25 years and can fully decarbonize for an incremental cost of $3.5 million over 25 years when compared to current operations. The lifecycle cost analysis considered capital costs, equipment replacement costs, operations and maintenance (O&M) costs, and energy costs and discounted them to their equivalent value in today’s dollars.

Our key findings:

+ The parks can achieve 93% decarbonization for a capital investment of $10.4 million and over 25 years will:
  - Eliminate nearly 30,000 tCO₂-equivalent emissions
  - Reduce operating costs by $5.6 million
  - Save $2.7 million in total lifecycle costs compared to current operations

+ The parks can achieve 100% decarbonization for a capital investment of $15.3 million and over 25 years will:
  - Eliminate nearly 32,000 tCO₂-equivalent emissions
  - Reduce operating costs by $4.9 million
  - Cost $3.5 million more in total lifecycle costs compared to current operations

The lifecycle emissions and costs are shown in Figure 1. Achieving 100% decarbonization is significantly more expensive than achieving 93% decarbonization because of the large solar arrays and battery energy storage systems (BESS) needed to meet the energy demand for the off-grid locations in all conditions. The 93% and 100% scenarios are not the only options for the parks; available space for solar arrays and/or economic constraints for each park will affect the ultimate reduction in emissions.

**Figure 1. Lifecycle GHG Emissions and Costs**
Note comparative costs for full and nearly-full decarbonization:

- 93% decarbonization for $10.4 million
- 100% decarbonization for $15.3 million

The difference in supply system costs is driven by the large solar arrays and battery energy storage systems needed to meet the energy demand during all conditions for the off-grid locations in the 100% Reduction scenario.

The decarbonization does not have to be either 93% or 100% - it is on a continuum with these two levels illustrating two possibilities.

Figure 2. Locations of the National Parks of Lake Superior²


© Willdan and E3 produced with support of National Parks of Lake Superior Foundation
Decarbonization of the facilities in the five National Parks of Lake Superior includes three coordinated activities:

1. Improving the energy efficiency of the facilities while eliminating (where possible) all direct fossil fuel combustion,
2. Replacing internal combustion engine vehicles with electric vehicles and providing electric vehicle charging infrastructure, and
3. Developing a fossil fuel-free energy supply system to serve the facilities. These coordinated decarbonization strategies will reduce greenhouse gas (GHG) emissions and maintain a high level of reliability in a cost-effective manner.

**Conclusion**

By decarbonizing the five National Parks of Lake Superior, National Park Service (NPS) leadership can take the next step in protecting our natural environment and setting a standard for other parks to follow. Decarbonization is critical to preserve the parks and their resources for visitors and future generations to enjoy and learn from. With cost-effective solutions and funding opportunities currently available, now is the time to meet this challenge.

*To learn more, or to see the full report, please contact the National Parks of Lake Superior Foundation at decarb@npls.org.*

**Acknowledgments**

This report was produced by Willdan and E3 in collaboration with the National Parks of Lake Superior Foundation (NPLSF) and staff from each of the five National Parks of Lake Superior.

Willdan and E3 would like to thank the following organizations and people:

+ Askov Finlayson: Eric Dayton, Katie Arneson
+ National Parks of Lake Superior: Tom Irvine, Dinah Swain, Fawn Bernhardt-Novell
+ Isle Royale National Park: Denice Swanke, Anthony Richno, Glenn Hall
+ Keweenaw National Historical Park: Wyndeth Davis
+ Pictured Rocks National Lakeshore: David Horne, Steve Howard, Kevin Swenson
+ Apostle Islands National Lakeshore: Melissa Dominy, Garyck Hoenig
+ Grand Portage National Monument: Heather Boyd, Sharon Walker, Robert Walker, Amber Pfeil
+ National Parks Foundation
+ National Parks Conservation Association